

COLORADO DOMESTIC VIOLENCE OFFENDER MANAGEMENT BOARD

MEETING MINUTES

November 4, 2022

Attendance:

Domestic Violence Board Members Present:

Honorable Bradley Burback, Erin Gazelka, Glory McDaniel, Jackie List, Jessica Fann, Karen Morgenthaler, Lori Griffith, Michelle Hunter, Nicole Collins, Raechel Alderete, Sandra Campanella, Stephanie Fritts, Tracey Martinez, Yolanda Arredondo

Domestic Violence Board Members Absent:

Jeanette Barich, Andrea Bradbury, Nil Buckley, Jennifer Parker, Tally Zuckerman

Staff Present:

Adrienne Corday, Carolina Frane, Chris Lobanov-Rostovsky, Jess McBrayer, Jesse Hansen, Jill Trowbridge, Rachael Collie, Taylor Redding, Yuanting Zhang

Guests:

Philippe Marquis, Rrushna Knauer, Christina Carrera, Alana Rumley, Crystal McCubbin, Diana Lozano Frank Clavijo, Jacqueline Cabrera, Kymberly Merrick, Laura Borrego-Gibbs, Libby Stuyt, Marcela Paiz Margaret Hernandez, Nancy Ortiz-Moreno, Johely Morales, Nola Knudsen, Samuel Scott, Yamely Ortiz

Introductions:

The meeting convened at 9:07 AM.

Stephanie Fritts (DVOMB Chair) introduced herself as the Chair and welcomed the Board and guests. Jesse Hansen (ODVSOM Staff) noted that Taylor Redding will control the WebEx portion of the meeting. He asked all attendees to sign-in if they haven't already done so, and noted that this meeting was being recorded.

Jesse Hansen (ODVSOM Staff) introduced Glory McDaniel (DVOMB Member) and noted that she will represent the Rural Victim Services and Victim Advocates. Glory McDaniel then gave a brief background of her current and past experience in the field.

Jesse Hansen (ODVSOM Staff) introduced Yolanda Arredondo (DVOMB Member) and indicated that she will represent Child Welfare Services. Yolanda Arredondo gave a brief background of her current and past experiences in the field.

The in-person Board members introduced themselves.

The online Board members introduced themselves.

The DVOMB staff, and in-person guests introduced themselves.

Jesse Hansen (ODVSOM Staff) indicated to Stephanie Fritts (DVOMB Chair) that a quorum was present.

Stephanie Fritts (DVOMB Chair) asked if there was consensus to approve the November agenda. There was consensus to approve the November agenda.

Stephanie Fritts (DVOMB Chair) indicated that the October minutes will be reviewed and voted on at the January 2023 meeting.

Announcements:

Staff Announcements:

Jesse Hansen (ODVSOM Staff) Announced:

- The cancellation of the December meeting
- The January meeting falls on Friday, January 13, 2023
- Indicated that presentations were given by Jesse Hansen at the Association for Domestic Violence Intervention Professionals (ADVIP) and Carolina Frane (ODVSOM Staff) at the BISC-MI Conference which both focused on highlighting recent trends in Colorado in regard to evidence-based practices regarding domestic violence and why risk-need-responsivity is important
- Jesse Hansen encouraged all to vote in the general elections

Taylor Redding (ODVSOM Staff) Announced:

- Conference Updates
 - The 2022 ODVSOM Conference sessions closed on October 31st, 2022, and noted that copies of the training certificates are still available
 - The 2023 ODVSOM Conference is July 10th – 14th, 2023, and indicated that there will be recorded sessions available for this conference
- Training Events:
 - DVI01 makeup training is scheduled for November 7th
 - DVOMB Data Collection Training:
 - 2-4 pm: November 7th
 - 2-4 pm: November 14th
 - ReliaTrax Database Training
 - 12-1 pm: November 16th, December 8th, 2022, and January 4th, 2023
 - Training Technical Assistance
 - [Training, Resources, Templates & Tips | Division of Criminal Justice \(colorado.gov\)](#)
- Carolina Frane (ODVSOM Staff) announced:
 - Municipal Probation training in Jefferson County is scheduled the week of November 7th – 11th, 2022
 - Community Corrections training is upcoming in Fort Collins

Board Announcements

There were no Board announcements.

Public Announcements

There were no public announcements.

Future Agenda Items

There were no future agenda items.

Review of DVOMB Annual Legislative Report Policy Recommendation: (Attachment #1)

Jesse Hansen (ODVSOM Staff) indicated pursuant to the new legislative mandates required by HB2022-1210, that the DVOMB is required to produce an annual legislative report. He indicated that this new legislation gives the Board the opportunity to highlight policy issues to the Legislature. Jesse Hansen noted that the Board will review the draft language in Section 2 of this report at this meeting, and mentioned that Section 2 will be included in the final report upon Board approval. He noted the following will be included in this report:

- Introduction
- Section 1: Evidence Based Practices and summaries of the literature reviews
- Section 2: Policy Issues and Recommendations (to be reviewed at this meeting)
- Section 3: Are the accomplishments of the Board (the staff is working on this section)

Jesse Hansen (ODVSOM Staff) indicated the following recommendations that were identified at the September Board meeting for inclusion in the report as follows:

1. Teen Dating Violence is a Precursor to Adult Intimate Partner Violence
2. Treatment Victim Advocate Confidentiality and Privilege
3. Referrals for Offender Treatment Evaluations and Services in Domestic Violence Civil Cases Without Criminal Finds: Challenges and Recommendations

Jesse Hansen (ODVSOM Staff) indicated that in each of these sections there are recommendations included, and noted that for previously reviewed section, that this language was simply copied over (i.e., Sections 1. and 3.) He mentioned that the Best Practice Guidelines for Working with Youth Who Engage in Relationship Abuse will be included as an Appendix along with the Civil Cases White Paper.

Jesse Hansen (ODVSOM Staff) noted that Board members representing state agencies or departments should self-determine if they need to abstain from this vote. He mentioned that there is no requirement to state as to why you are abstaining.

Jesse Hansen (ODVSOM Staff) then went on to review the draft language and recommendations to Section 2 (Relevant Policy Issues and Recommendations) of the Legislative Report with the DVOMB members as follows:

- Teen Dating Violence is a Precursor to Adult Intimate Partner Violence – Recommendation:
 - The scope of teen dating violence is not adequately documented limiting the potential interventions to address this issue. The Board recommends exploring how cases of teen dating violence are identified in the juvenile court system and how many juveniles are adjudicated for offenses related to relationship abuse. The information will indicate whether legislative action is needed to bring Title 19 of the Colorado Revised Statutes into line with the adult system mandates for treatment. Sentencing mandates should include developmentally appropriate treatment and education for juvenile offenders. The lack of information regarding the scope of teen dating violence inhibits the development of services for victims and offenders as well as the use of the Teen Dating Violence Guidelines, sentencing initiatives for youth that involve education, and early intervention and prevention strategies. Empirical data on the prevalence of teen dating violence may also encourage further partnering with community agencies already engaged in education and prevention work.
- Treatment Victim Advocate Confidentiality and Privilege – Recommendation:
 - Treatment Victim Advocates share three main focuses with community-based advocates: crisis management, safety planning and resources align with community-based victim advocates. The DVOMB recommends enacting legislation as part of C.R.S. 16-11.8-103 that identifies Treatment Victim Advocates and defines their role to have the same level of confidentiality and privilege as a community-based victim advocate as defined in C.R.S. 13-90-107. Legislation could also be enacted as part of C.R.S. 16-11.8-103 that simply declares Treatment Victim Advocates as community-based victim advocate as defined in C.R.S. 13-90-107.
- Referrals for Offender Treatment Evaluations and Services in Domestic Violence Civil Cases Without Criminal Findings – Recommendations:
 - Broaden the purview of the DVOMB to include domestic violence cases arising from civil courts
 - Update the Best Interest of the Child Standard to align with requirement to use a DVOMB approved Provider and Ensure Compliance.
 - Enhance and Strengthen Civil Protection Order Statutes
 - Direct the Colorado Department of Human Services to promulgate policy and procedural changes needed to sustain ongoing case coordination with treatment.
 - Caseworker Involvement in Promoting Accountability and Engagement in Treatment Within Child Protection.

Board Discussion:

Stephanie Fritts (DVOMB Chair) asked if the makeup of the DVOMB will increase due to some of the recommended changes and expansion of the purview of the Board. Jesse Hansen (ODVSOM Staff) responded that if new stakeholder groups will be affected by changes in legislation, then the makeup of the Board would

likely change to include those stakeholders. He indicated that any legislative changes might be spread out over a number of years.

Lori Griffith (DVOMB Member) indicated to remember there are a lack of resources when implementing and following any changes in the current purview of the DVOMB.

Sandra Campanella (DVOMB Member) expressed concern for the possible deadly consequences to victims by systems people who are required to report a domestic violence offence while the offender is in treatment. She noted that this is best addressed through the mandatory arrest remedy.

Stephanie Fritts (DVOMB Chair) asked if there will be mandatory reporting for misdemeanor domestic violence cases. Jesse Hansen (ODVSOM Staff) responded that the proposed changes would not impact mandatory reporting requirements. There was discussion regarding civil cases being channeled through various agencies who are not mandated to report domestic violence, and the safety of the victims due to this. There was also discussion indicating that providers trained in dealing with domestic violence cases can actually provide victim safety through their treatment modalities as a preventative measure.

Public Discussion:

None

*Lori Griffith (DVOMB Member) moved to accept the policy recommendations as amended.
Jessica Fann (DVOMB Member) 2nd the motion.*

There was no additional discussion on the motion. Stephanie Fritts (DVOMB Chair) asked Jesse Hansen (ODVSOM Staff) to prepare the vote.

Lori Griffith (DVOMB Member) indicated that her vote on this item is representative of the Probation Department and not Judicial as a whole.

The motion passed with eleven votes to approve, one vote to object, and one vote to abstain.

Responses		
	Percent	Count
Yes	84.6%	11
No	7.7%	1
Abstain	7.7%	1
Totals	100%	13

Revisions to the DVOMB Bylaws (Attachment #2): (Handout)

Jesse Hansen (ODVSOM Staff) indicated that there has been a need to update the Bylaws as there are some areas that need revising. He noted that the Diversity, Equity, and Inclusion Committee and the Application Review Committee have been working on updating some of the language in the Bylaws, and mentioned that there were also some simple house-keeping clean-up items revised. Jesse Hansen indicated that these changes will be voted on at the January 13th, 2023 meeting.

Jesse Hansen (ODVSOM Staff) reviewed the following Bylaws changes for the Board:

- Article 4 – Membership – New Board membership revisions
- Article 5 – Chairperson and Vice Chairperson – added listing of the Duties of the Chair
- Article 6 – Meetings – added Committees and Working Groups, and revised the language in Attendance

- Article 7 – Quorum – Determination of Quorum – added and revised language
- Article 8 – Board Voting and Development of Consensus – added and revised language
- Article 9 – Ethic and Conflict of Interest – added language to this article
- Article 10 – Diversity Equity, and Inclusion – added this article and language
- Article 14 – Policy Process – added this article and language
- Article 15 – Committees and Work Groups – added and revised language
- Article 16 – Executive Committee – added and revised Membership language
- Article 17 – Application Review Committee – added and revised language

Jesse Hansen (ODVSOM Staff) noted that beginning with the January 13th meeting that there will be a mandatory 2/3 approval vote to pass any motions. Due to this change, he stressed the need for good attendance numbers in the future.

Board Discussion:

Michelle Hunter (DVOMB Member) asked which members of the DVOMB would be considered “Supervising Officers” on the Application Review Committee (ARC). Jesse Hansen (ODVSOM Staff) responded that would include Michelle Hunter (DOC Representative) and Lori Griffith (Probation/Judicial Representative).

Lori Griffith (Probation/Judicial Representative) indicated that her ability to sit on the ARC is limited due to her representation as the Probation representative of the Judicial agency. She indicated that she would have to make a disclaimer at each vote indicating that she is voting in her Probation capacity only and not as Judicial as a whole. Lori Griffith indicated that she and Jesse Hansen (ODVSOM Staff) have discussed the inclusion of language in the Bylaws indicating the limited role of the Probation Department so that she will not have to make a disclaimer for each vote.

Michelle Hunter (DVOMB Member) asked if the ARC appointee representations are set in stone. Jesse Hansen (ODVSOM Staff) responded that no, they are not, and noted the need to have supervision representation on the ARC. Michelle Hunter mentioned that some Department of Corrections (DOC) supervisors are only supervising staff and do not have direct supervision with offenders. Carolina Frane (ODVSOM Staff) suggested changing the category to Judicial or Law Enforcement, and to include a voting non-board member. Jesse Hansen indicated that the language will be reviewed and revised per this discussion.

Public Discussion:

None

Break: 10:36 am – 10:45 am

High Potency THC Negatively Impacts Community and Victim Safety: This is not “Medicine” (Presentation) (Attachment 3):

Stephanie Fritts (DVOMB Chair) introduced this topic. Carolina Frane (ODVSOM Staff) then introduced Dr. Libby Stuyt as the presenter of this topic.

Some of the highlights of this presentation are as follows:

How did we get here?

Why do we need to talk about high potency THC?

What are the consequences we are seeing from high THC usage?

- Cannabis
 - Endocannabinoid Receptors
 - She discussed the scientific and biological aspects of marijuana and THC

- Commercialization has radically changed marijuana
- Massive increase in THC potency in Colorado
 - from about 3% to 99.9% pure
 - There is no research on safety
 - Problems with high THC
 - There is no balancing of CBD in products with THC
- Medical Marijuana is the Trojan Horse
 - 90-Day inpatient co-occurring treatment program in Colorado – the higher the potency of THC, the lower the percentage of those individuals who completed the program
 - Research indicates that the use of smoked cannabis for medical conditions is limited to less than 10% THC – There is no research that supports the use of THC higher than 10%.
 - Challenges of cannabis for chronic pain
 - Most products available in Colorado medical and recreational dispensaries contain greater than 15% THC
- Comparing smoked cannabis with Pharmaceutical grade
- Cannabis legalization: progress in harm reduction approaches for substance use and misuse
- Kids and Adults think it's safe because it is aggressively marketed and sold as medicine
- Psychological/Behavioral Issues
 - Cognitive issues worsened by early cannabis use, when the brain is still developing (up to age 25)
 - Receptor binding in brain tissue
 - IQ and Brain development studies
 - Higher drug potency = more potential for addiction
 - THC Potencies above 15% should be considered a hard drug
 - Is high potency THC the new tobacco?
 - Marijuana withdrawal syndrome
- Progression of cannabis withdrawal symptoms in people using medical cannabis for chronic pain
- Effect of Medical Marijuana card ownership on pain – Insomnia and Affective Use Disorder Systems in Adults – A Randomized Clinical Trial
- High-Potency THC linked with a tripled risk for psychosis
- Multicenter case-control study across ten European and one Brazilian site replicates the strong effect of daily use of high-potency cannabis on the odds for psychotic disorder
- Increased potency from 1974 – 2016 has resulted in a 4-fold increase in cannabis use and Schizophrenia
- Psychotic disorder and cannabis use: Canadian hospitalization trends indicated from 2006-2015 they tripled the number of patients with psychosis as a result of cannabis use
- Rates and predictors of conversion to Schizophrenia or Bipolar Disorder following substance-induced psychosis
- Suicide and Adolescence cannabis use
- THC is the number one drug found in 69 teens, age 15-19, who died by suicide in a study from the Colorado Department of Public Safety
 - Significant increase in teens aged 15-19 suicides in past 5 years correlating with increased THC potency
- Cannabis use disorder is associated with suicide attempts among veterans
- Marijuana is not the answer for post-traumatic stress disorder (PTSD)
 - Cannabis and False Memories
 - Canadian study of cannabis for PTSD failed to show any benefit over placebo
 - Short and long-term effects of Cannabis on symptoms of PTSD
- Persistent cannabis use predicts violence following acute psychiatric discharge
- Cannabis use is a significant risk factor for violent behavior in early phase psychosis
- Persistent cannabis use is a risk factor for the potential of violent behaviors in patients with schizophrenia

- Cannabis use disorder, anger, and violence in Iraq/Afghanistan-era veterans
- Partner Violence in a nationally representative longitudinal sample
- Association of Cannabis Use with intimate partner violence among couples with substance misuse
- A Review of cases of marijuana and violence
- Violence and Cannabis Use: A focused review of a Forgotten Aspect in the Era of Liberalizing Cannabis
- Hypothesized mechanisms for both acute and chronic cannabis intoxication causing violence
- Does cannabis use affect competency or restoration to competency?
- Cannabinoid Hyperemesis Syndrome
- Marijuana has not decreased opioid overdose deaths in Colorado per the Colorado Department of Public Safety data
- Cannabis is NOT the solution to the opioid epidemic

What can we do about this? – Educate people, collect data, and complete drug screens

- Limit the amount of THC which can be purchased in a day
- What Colorado accomplished – HB21-1317 – allows the use of medical marijuana
- House Bill 16-1359 – Concerning the use of Medical Marijuana while on probation
- We need better data
- Sample Survey Questions
- Barriers to better understanding the issues
- Recommendations
 - Establish criteria for treatment providers working with those court ordered to treatment

Board Discussion:

Sandi Campanella (DVOMB Member) commented that this information was terrific and asked that Dr. Stuyt provide this presentation to the DVOMB members.

Stephanie Fritts (DVOMB Chair) noted the need for the distribution of this information and data for prosecuting attorneys.

Stephanie Fritts (DVOMB Chair) asked regarding the increase in competency and criminal cases statewide if that is directly related to the use of marijuana. Dr. Stuyt (Presenter) responded that she sees a direct correlation, but noted that she does not have the data to confirm that. She noted that when doing substance abuse evaluations at the State Hospital, not all offenders were asked about marijuana use. Dr. Stuyt indicated that drug screening or hair analyzation tests should have been given those clients to collect needed data.

Jesse Hansen (ODVSOM Staff) thanked Dr. Stuyt for this very important presentation, and indicated his concern that money will drive legislative decisions due to the recent legislation. Dr. Stuyt (Presenter) responded that the BCH Division of Criminal Justice (DCJ) Sub-committee she is involved with has submitted five bills, and indicated that the Legislative Oversight Committee has refused to recognize the issue. She noted that the Legislature indicated the need for diversity and inclusion. Dr. Stuyt mentioned that she is sending the results from a new study that indicates that young black males are at the highest risk for developing cannabis use disorder. Dr. Stuyt indicated that there are confidentiality laws in the current statute that restrict the collection of some of the needed data. She noted the need to repeal the current law, and mentioned that when more data is available, the Legislature will have to listen to the results.

Lori Griffith (DVOMB Member) noted the need for more data, and indicated by encouraging addiction that will not benefit the individual is not the right way to help with mental health issues.

Public Discussion:

Philippe Marquis (Audience Member) requested more definitive information due to inconsistency in the treatment field for these very complicated cases. He expressed his hope that the DVOMB will continue work on providing tangible information regarding marijuana use and treatment. Jesse Hansen (ODVSOM Staff) noted that any future agenda items should be sent to him so that these may be addressed at a later date.

Adjourn

The meeting adjourned at 11:59 am

Respectfully submitted by,

APPROVED

Individual Voting Results

<p>Voting Legend 1 = Yes 2 = No 3 = Abstain</p>

Active Participants	Total Participants		
14	14		
Last Name	First Name	Motion 1	
Alderete	Raechel	1	
Arredondo	Yolanda	3	
Barich	Jeanette	NP	
Bradbury	Andrea	NP	
Buckley	Nil	NP	
Burback	Bradley	NP	
Campanella	Sandra	1	
Collins	Nicole	2	
Fann	Jessica	1	
Fritts	Stephanie	1	
Gazelka	Erin	1	
Griffith	Lori	1	
Hunter	Michelle	1	
List	Jackie	1	
Martinez	Tracey	1	
McDaniel	Glory	1	
Morgenthaler	Karen	1	
Parker	Jennifer	NP	
Zuckerman	Tally	NP	

Motion 1: Lori Griffith moved to accept the policy recommendations as amended.
 Jessica Fann 2nd the motion.