Minority Overrepresentation in the Criminal Justice System

Report from the Minority Overrepresentation in the Criminal Justice System Working Group

A presentation to the Colorado Commission on Criminal and Juvenile Justice

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Conclusions

Minority overrepresentation is a problem nationwide at every stage of the criminal justice system, and Colorado is no exception

Conclusions: National

- More African Americans are arrested, incarcerated, denied early parole & rearrested than would be expected given their representation in the overall population
- There is some evidence that Hispanics are overrepresented, but many government agencies do not collect ethnicity data

- African Americans are disproportionately represented among
 - Arrests
 - Charges filed
 - Convictions
 - Incarceration
 - Parole release , intensity of supervision & failure
 - Probation failure
 - Some similar evidence for Hispanics

- Diversity of DOC Staff (6/30/09)
 - Fairly comparable to Colorado Population
 - Compared to DOC offenders, a smaller percentage of DOC staff is African American or Hispanic.

- Diversity of Court Staff (May 2009)
 - Fairly comparable to Colorado Population except the Hispanic population is underrepresented
 - Court Staff Compared to Probation Population
 - Low on African American
 - High on White
 - Comparable on Hispanic, Asian, & American Indian

- Diversity of Probation Staff (May 2009)
 - Fairly comparable to Colorado Population
 - Low on White and Asian
 - Compared to Probation Population
 - Low on African American
 - High on Hispanic
 - Comparable on White, Asian & American Indian

Conclusions

The research evidence for "what works" to reduce racial/ethnic disparity is limited. However, the following considerations have some theoretical and/or empirical support.

Evidence-Based Practices to Reduce Minority Overrepresentation

- A multimodal approach may be most effective, because many factors contribute to minority overrepresentation (Devine, Coolbaugh, and Jenkins, 1998).
- Collaboration between agencies is essential
- Considerations fall into four categories:
 - Equalizing access to services
 - Improving cultural competence
 - System change
 - Research
- Considerations from the CU law school conference on overrepresentation should be explored.

Considerations: Equalizing Access to Services

Identify and fill gaps in services to juveniles and adults

- Prevention/Early Intervention (e.g. increase mentoring and after school programs for minority youth)
- Diversion
- Advocacy Programs
- Restorative Justice
- Specialty Courts

Considerations: Improving Cultural Competence

- Seek technical assistance to develop high quality cultural competence training with an emphasis on skill building and case management strategies.
- Collaborate with stakeholders from other agencies and invite them to develop a joint action plan.
- Recruit minority group members to serve on community and advisory boards.
- Provide culturally appropriate services grounded in the value system, traditions, and language of the group being served.

Considerations: System Change

- Review proposed and existing criminal justice legislation to determine whether it will create adverse impact.
- Adopt structured decision making instruments for parole and probation violations.

Considerations: Research

- Determine at what step in the criminal justice system does the most adverse impact occur for adult offenders*.
- Measure race and ethnicity with separate items in order to more accurately assess Latino over-representation in the criminal justice system
- After the changes are implemented, evaluate to what degree they are effective.

*For juvenile offenders, the most adverse impact occurs at arrest and commitment to DYG.

Questions from March meeting

- Are the following related to minority overrepresentation in the criminal justice system?
 - Educational opportunities
 - Employment opportunities
 - Marriage and family

Education

- There is some evidence to suggest that an increase in education is associated with a reduced risk of arrest and incarceration.
 - Education increases earnings from legitimate work, which increases the opportunity cost of crime.
 - Education may increase patience.

Education

- Lochner & Moretti (2004) estimate that 23% of the difference in incarceration rates for African Americans and whites is due to differences in years of education.
- Quality of education may also be associated with reduced incarceration rates.
 - Student-teacher ratios
 - Teacher quality

Employment

- From 2005-2009, the unemployment rate for African Americans, Hispanics, and non-Hispanic whites was 13%, 9%, and 6%, respectively.
- A lack of legitimate employment opportunities can lead to crime, and a criminal history can be a barrier to employment.

Concentrated disadvantage

- Minority groups disproportionately reside in areas of concentrated urban poverty.
- These neighborhoods tend to have poorer quality schools, fewer job opportunities, and more crime.

Marriage and family

- 43% of African American adults, 34% of Hispanic adults, and 23% of non-Hispanic whites have never been married.
- There's some evidence to suggest that married people are less likely to commit crimes.
- People who have been incarcerated may also be less likely to get married.

Marriage and family

 The high unemployment and high incarceration rate among African American men may contribute to the low marriage rate among African Americans.